

# Fort Ord Prevailing Wage Application and Enforcement

Presentation to the Fort Ord Reuse Authority Board of Directors November 14, 2014

## **Prevailing Wage - Definition**

The hourly wage, including benefits and overtime, paid to the largest group of laborers, mechanics, and tradesmen within a particular region.

Prevailing Wage (PW) Rate law is based upon the premise that government is a major public client in the local economy and should use its buying power and state contract law to provide adequate wages.

### Recent Events

- FORA has received complaints regarding prevailing wage issues related to projects in the surrounding jurisdictions.
- The volume and variety of these have given rise to the need to refresh everyone's knowledge of FORA's Prevailing Wage Policy and enforcement requirements.

# Prevailing Wage In California

- California Labor Code establishes PW requirements for public works projects.
- "Public works" includes "construction, alteration, demolition, or repair work done under contract and paid for in whole or in part out of public funds." (Labor Code § 1720)
- The general prevailing rate of hourly wages is determined by the California Department of Industrial Relations.
- California is divided into Northern and Southern regions.
  (Monterey County is in Area 2 of Northern California)

# **Prevailing Wage - FORA History**

Jul. 1995	FORA Procurement Code Adopted (Ord. 95-01)
Apr. 1996	FORA Master Resolution – Chapter 3
Mar. 2006	FORA Counsel Clarifies PW Policy
Jul. 2006	Trades Council Requests PW Reports
Oct. 2006	FORA Counsel Opinion – PW Enforcement
Nov. 2006	Executive Committee/Board PW Review
Nov. 2006 - Jan. 2007	FORA Board Debates PW Policy
Feb. 2007	Trades Council Sues for PW Enforcement
Feb. 2007	Special PW Board Workshop
Mar. 2007	Master Resolution Amendment (Res. 07-4) – Clarifies 1 <sup>st</sup> Generation Construction

## **FORA Master Resolution Requirements**

#### 3.03.90 PREVAILING WAGES

- Shall be paid to all workers for 1<sup>st</sup> generation construction on parcels subject to the Base Reuse Plan.
- Applies to work performed under development entitlements and by contract with a FORA member agency, including their transferees, agents, successors-in-interest, developers or building contractors.
- Member agencies shall provide notice of the policy in all contracts and deeds.
- FORA determines member agency compliance through consistency determinations (Master Resolution Chapter 8).

## **FORA Master Resolution Exceptions**

#### 3.03.90 PREVAILING WAGES

"In addition to the exceptions enumerated...in §1.01.050...this policy does not apply to:

- FORA/member jurisdiction construction workforce.
- Developer full-time employee construction work, unless performing work of a contractor.
- Post-occupancy permit construction improvements.
- Affordable housing as exempted under California law.
- Facilities constructed for charitable purposes and owned by a 501(c)(3) non-profit organization."

# **How is Prevailing Wage Applied?**

- All FORA bid documents contain information regarding the applicability of PW rates, either state or federal.
- Bidders are also informed that the applicable PW rate applies to all subcontractors performing work valued at more than 5% of the total contract.
- PW rates apply to workers assigned to the contracted project, and do not extend to workers who are ancillary to the construction (e.g., drivers delivering materials).

### **Enforcement**

FORA is the enforcement agency for contracts to which FORA is a direct party. The member agency is responsible for enforcement of all other contracts.

### **FORA Enforcement Measures:**

- During construction, contractors submit monthly certified payroll(s) for their labor force and that of each subcontractor.
- FORA compares # of workers to the certified payroll(s) and ensures compliance with the current PW rate per trade.
- Failure of the contractor/subcontractor to meet prevailing wage obligations is addressed in several ways, from issuance of a Correction Notice to referral to the Department of Industrial Relations for action and resolution.

## **FORA Board Report Example**



INFORMATION/ACTION

#### FORT ORD REUSE AUTHORITY BOARD REPORT

#### **NEW BUSINESS**

Subject: Consistency Determination: The Promontory at California State

University, Monterey Bay

Meeting Date: August 9, 2013

Agenda Number: 7a

(9) Is not consistent with FORA's prevailing wage policy, section 3.03.090 of the FORA Master Resolution.

The submittal does not modify prevailing wage requirements for development within Marina's former Fort Ord footprint.

### **Reference Documents**

- California Labor Code (Sections 1720-1743)
- California Health & Safety Code (past)
- Jurisdictional Requirements
- FORA Resolution #07-4 (PW Policy)
- FORA Master Resolution
- FAQs on FORA website at www.fora.org